

Crook County
Road Agency
Crook County, Oregon

Proposed Budget
For Fiscal Year 2025

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Budget Message

Commissioners Barney, Crawford, and Hermreck, Budget Committee members, and citizens of Crook County,

It is my pleasure to present to you the proposed fiscal year 2025 budget for the Crook County Road Agency. This is the second budget for the Agency, which was created in 2023 to receive and disburse federal pass-through dollars via the state of Oregon of Secure Rural School (SRS) apportionments.

The Agency received approximately \$812,000 of SRS revenue in April 2024. The proposed budget carries over this sum along with accrued interest, budgeting it for distribution to the County Road Fund in fiscal year 2025.

New revenue of \$800,000 of SRS dollars are estimated in fiscal year 2025, budgeted as contingency to carryover to fiscal year 2026 for distribution to Crook County in fiscal year 2026.

Historically, revenue from this source has varied in amount, greater and lesser with no advance knowledge of the amount, and is received later in the fiscal year. With this understanding, as well as the sizeable reserve balance of the County Road Fund, we propose that the amount received in the previous fiscal year be budgeted for distribution in the following fiscal year. This practice is conservative and will result in the most efficient use of staff resources, i.e., eliminates the need for budget adjustments during the year.

We are glad to address any questions you may have.

Sincerely,

A. Andrew Parks, CPA
Budget Officer

About the Crook County Road Agency

Crook County Road Agency was formed under ORS 190.010 in January 2023 to receive and distribute certain road funds. This agency has responsibility and authority to receive and distribute Crook County's apportionment of SRS road funds for road construction, including functions related thereto, within the boundaries of Crook County. See the Ordinances from Crook County and the City of Prineville in the Appendix starting on page 9.

Crook County Road Agency is governed by the Board consisting of the judge and commissioners serving on the Crook County Court.

Members of the Board

Brian Barney
Susan Hermreck
Seth Crawford

Budget Committee

William Anderson
Stephen Brown
Scott Tibbs

Road Agency Fund

Summary

The Road Agency Fund will receive and distribute federal forest receipts, known as Secure Rural Schools (SRS) funding. In fiscal year 2023 the County created the Road Agency to receive the SRS dollars. The Agency will transfer the \$812,000 received in fiscal year 2024 as a special payment to the Road Fund of Crook County in fiscal year 2025, as well as any accrued interest. The SRS funds of \$800,000 anticipated in fiscal year 2025 will be held in contingency until the following fiscal year 2026.

Resources

Crook County Road Agency anticipates total intergovernmental revenue of \$800,000 from federal forest receipts toward the end of fiscal year 2025. Including fund balance of \$829,000 rolled forward from the prior fiscal year and anticipated interest earnings in fiscal year 2025, the total Crook County Road Agency resources are \$1,649,000.

Appropriations

In fiscal year 2025, the Road Agency appropriates \$846,000 for a special payment to the Road Department of Crook County. This is a combination of \$812,000 SRS dollars received at the end of fiscal year 2024, along with accrued interest in the fund. The balance of \$800,000 is appropriated in contingency.

Budget

(Amounts in thousands)

	2022 ACTUALS	2023 ACTUALS	2024 ADJ BUDGET	2024 YE ESTIMATE	2025 PROPOSED	2025 APPROVED	2025 ADOPTED
Resources							
Beginning Fund Balance	\$ -	\$ -	\$ 885	\$ 885	\$ 829		
Revenue							
Intergovernmental	-	885	750	812	800		
Miscellaneous	-	-	2	19	20		
Total Revenue	-	885	752	831	820		
Total Resources	\$ -	\$ 885	\$ 1,637	\$ 1,716	\$ 1,649		
Requirements							
Appropriation							
Materials & Services	\$ -	\$ -	\$ 2	\$ 2	\$ 3		
Special Payments	-	-	885	885	846		
Contingency	-	-	750	-	800		
Total Appropriation	-	-	1,637	887	1,649		
Total Requirements	\$ -	\$ -	\$ 1,637	\$ 887	\$ 1,649		

Slight differences due to rounding

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Crook County Official Records
Commissioners' Journal
No Fee

CJ2023-013

01/18/2023 1:22:03 PM



2023-013

I, Cheryl Seely, County Clerk for Crook County, Oregon, certify that the Instrument identified herein was recorded in the Clerk records.

Cheryl Seely - County Clerk



IN THE COUNTY COURT OF THE STATE OF OREGON
FOR THE COUNTY OF CROOK

AN ORDINANCE RATIFYING THE)
CREATION OF AN O.R.S. CHAPTER)
190 INTERGOVERNMENTAL ENTITY) ORDINANCE NO. 335
ENTITY ENTITLED THE "CROOK)
COUNTY ROAD AGENCY" AND)
DECLARING AN EMERGENCY)

WHEREAS, Crook County is eligible to receive Secure Rural School (SRS) Act funds from the Federal Government as the Act may from time to time be reauthorized by Congress. Such reauthorizations establish the programs and purposes to which SRS funds may be employed by the receiving public entities; and

WHEREAS, the portion of SRS funds the County receives is subject to diminution on account of other federal programs and funds which the County also receives. These other funds may be unrelated to the SRS program; and

WHEREAS, Oregon Legislature House Bill 2174 (2021), amending ORS 294.060, created flexibility for county governments to increase federal Payment in Lieu of Taxes (PILT) dollars that flow into rural communities by allowing a county government to elect to divert the 75% of their SRS forest reserve payment (ORS 293.560) that is statutorily reserved for the county road fund to a separate public body; and

WHEREAS, if a separate public body receives the payment instead of the County, the amount is not deducted from the next year's PILT payment as a prior payment. The movement of funds allowed under ORS 294.060 could potentially bring an estimated additional \$10 million federal dollars into Oregon's counties; and

WHEREAS, Crook County and the City of Prineville are units of local government as defined by ORS 190.003, and have authority pursuant to ORS 190.010 to form an intergovernmental entity by written agreement for the performance of any or all functions and activities that a party to the agreement, its officers or agencies, have authority to perform. This can include receiving and spending SRS funds; and

WHEREAS, Crook County and the City of Prineville have executed a written agreement (hereinafter the "Intergovernmental Agreement") to create the Crook County Road Agency, an ORS Chapter 190 intergovernmental entity, which is eligible to receive SRS under the provisions of HB 2174 (2021); and

WHEREAS, in accordance with ORS 190.085, this Ordinance ratifies the execution of the Intergovernmental Agreement and the creation of the Crook County Road Agency.

NOW, THEREFORE, the Crook County Court ordains as follows:

Section One: The above Recitals are adopted as the County Court's Findings of Fact.

Section Two: Pursuant to ORS 190.085, this Ordinance declares that it is the intent of Crook County to create an intergovernmental entity by intergovernmental agreement with the City of Prineville.

Section Three: The intergovernmental agreement will have an Effective Date of February 1, 2023, as described in the agreement.

Section Four: The public purposes for which the Crook County Road Agency is created are: to receive and distribute U.S. Forest Service Secure Rural Schools (“SRS”) funds for road construction in Crook County, Oregon, and all other necessary or appropriate functions related thereto.

Section Five: The powers, duties, and functions of the Crook County Road Agency are:

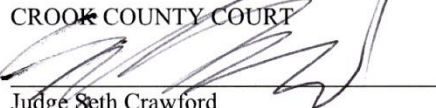
- The Agency will have responsibility and authority to receive and distribute Crook County’s apportionment of Secure Rural Schools road funds for road construction, including functions related thereto, within the boundaries of Crook County, and subject to the terms of the formation Intergovernmental Agreement and/or ORS chapter 190, perform such other functions as may be assigned by Crook County and the City of Prineville from time to time.
- The Agency shall have the power to adopt, through action of its Board of Directors (the “Board”), such bylaws, rules, regulations, and policies necessary to further the purposes of the Agency and/or the Intergovernmental Agreement.
- The Agency shall have the power to enter into agreements with other public or private entities and to exercise all powers pursuant to the Laws (as defined below), including, without limitation, the principal acts of the County and City and ORS chapter 190. The term “Law(s)” means all federal, state, and local laws, statutes, ordinances, and/or regulations directly or indirectly affecting the Agency, the formation Intergovernmental Agreement, and/or Agency’s purposes, including, without limitation, the Americans with Disabilities Act of 1990 (and the rules and regulations promulgated thereunder) and ORS chapter 190, all as now in force and/or which may hereafter be amended, modified, enacted, or promulgated.

Section Six: Staff are directed to provide a copy of this Ordinance to the Oregon Secretary of State’s office within thirty days of its effective date in compliance with ORS 190.085.

Section Seven: Emergency: This Ordinance being necessary for the health, welfare and safety of the people of Crook County, an emergency is hereby declared to exist, and this Ordinance shall become effective on the date of signing.

DATED this 18 day of January, 2023.

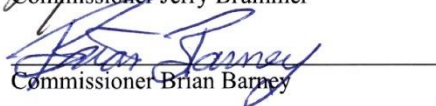
CROOK COUNTY COURT



Judge Seth Crawford



Commissioner Jerry Brummer



Commissioner Brian Barney

<u>Vote:</u>	Aye	Nay	Abstain	Excused
Seth Crawford	—	—	—	—
Jerry Brummer	—	—	—	—
Brian Barney	—	—	—	—

ORDINANCE NO. 1282

AN ORDINANCE RATIFYING THE CREATION OF AN ORS CHAPTER 190 INTERGOVERNMENTAL ENTITY ENTITLED THE CROOK COUNTY ROAD AGENCY

Whereas, Crook County (“County”) is eligible to receive Secure Rural School (“SRS”) Act funds from the Federal Government as the Act may from time to time be reauthorized by Congress. Such reauthorizations establish the programs and purposes to which SRS funds may be employed by the receiving public entities.

Whereas, the portion of SRS funds the County receives is subject to diminution on account of other federal programs and funds which the County also receives. These other funds may be unrelated to the SRS program.

Whereas, Oregon Legislature House Bill 2174 (2021), amending ORS 294.060, created flexibility for county governments to increase federal Payment in Lieu of Taxes (“PILT”) dollars that flow into rural communities by allowing a county government to elect to divert the 75% of their SRS forest reserve payment (ORS 293.560) that is statutorily reserved for the county road fund to a separate public body.

Whereas, if a separate public body receives the payment instead of the County, the amount is not deducted from the next year’s PILT payment as a prior payment. The movement of funds allowed under ORS 294.060 could potentially bring an estimated additional \$10 million federal dollars into Oregon’s counties.

Whereas, County and the City of Prineville (“City”) are units of local government as defined by ORS 190.003, and have authority pursuant to ORS 190.010 to form an intergovernmental entity by written agreement for the performance of any or all functions and activities that a party to the agreement, its officers or agencies, have authority to perform. This can include receiving and spending SRS funds.

Whereas, County and City have negotiated a written Intergovernmental Agreement (“Intergovernmental Agreement”) to create the Crook County Road Agency, an ORS Chapter 190 intergovernmental entity, which is eligible to receive SRS under the provision of HB 2174. Said Intergovernmental Agreement is attached hereto and incorporated herein.

Whereas, in accordance with ORS 190.085, this Ordinance shall ratify and approve the execution of the Agreement and creation of the Crook County Road Agency.

NOW, THEREFORE, THE PEOPLE OF THE CITY OF PRINEVILLE DO ORDAIN AS FOLLOWS:

1. The above Recitals are adopted as the City Council’s Findings of Fact.
2. Pursuant to ORS 190.085, this Ordinance declares that it is the intent of the City of Prineville to create an intergovernmental entity by intergovernmental agreement with Crook County.
3. The Intergovernmental Agreement will have an Effective Date of February 1, 2023.
4. The public purposes for which the Crook County Road Agency is created are to receive and distribute U.S. Forest Service Secure Rural Schools (“SRS”) funds for road construction in Crook County, Oregon, and all other necessary or appropriate functions related thereto.

5. The powers, duties, and functions of the Crook County Road Agency ("Agency") are:

a. The Agency will have responsibility and authority to receive and distribute Crook County's apportionment of Secure Rural Schools road funds for road construction, including functions related thereto, within the boundaries of Crook County, and subject to the terms of the formation Intergovernmental Agreement and/or ORS chapter 190, perform such other functions as may be assigned by Crook County and the City of Prineville from time to time.

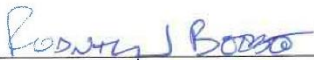
b. The Agency shall have the power to adopt, through action of its Board of Directors ("Board"), such bylaws, rules, regulations, and policies necessary to further the purposes of the Agency and/or the Intergovernmental Agreement.

c. The Agency shall have the power to enter into agreements with other public or private entities and to exercise all powers pursuant to the Laws (as defined below), including, without limitation, the principal acts of the County and City and ORS chapter 190. The term "Law(s)" means all federal, state, and local laws, statutes, ordinances, and/or regulations directly or indirectly affecting the Agency, the formation Intergovernmental Agreement, and/or Agency's purposes, including, without limitation, the Americans with Disabilities Act of 1990 (and the rules and regulations promulgated thereunder) and ORS chapter 190, all as now in force and/or which may hereafter be amended, modified, enacted, or promulgated.

6. This Ordinance shall authorize the City Manager to sign the Intergovernmental Agreement on behalf of the City. Staff is directed to provide a copy of this Ordinance to the Oregon Secretary of State's office within thirty days of its effective date in compliance with ORS 190.085.

7. This Ordinance being necessary for the health, welfare and safety of the people of the City of Prineville, an emergency is hereby declared to exist, and this Ordinance shall become effective on the date of signing.

Presented for the first time at a regular meeting of the City Council held on January 10, 2023 and for the second presentation on January 24, 2023.



Rodney J. Beebe
Mayor

ATTEST:



Lisa Morgan, City Recorder

Appendix | Required Notices and Filings

Notice of Budget Committee Meeting

PUBLIC NOTICE OF BUDGET COMMITTEE MEETING

A public meeting of the Budget Committee of Crook County Road Agency, State of Oregon, to discuss the budget for the fiscal year July 1, 2024, to June 30, 2025, will be held at the COCC Crook County Open Campus, located at 510 SE Lynn Blvd, Prineville, OR, 97754. The meeting will take place on **May 13, 2024** at **9:00 a.m.** The purpose of the meeting is to receive the budget message and to receive comment from the public on the budget. This is a public meeting where deliberations of the Budget Committee will take place. Any person may appear at the meeting and discuss the proposed budget with the Budget Committee. A copy of the budget document may be inspected or obtained after May 13, 2024, at 200 NE 2nd Street, Prineville, Oregon between the hours of 8:00 a.m. and 4:30 p.m. or online at co.crook.or.us. Join this meeting via Zoom: 1- 253-215-8782; Meeting ID: 955 6329 0079; Meeting Passcode: 997359. Notice of publication is available at co.crook.or.us/news.